Make `create_directory()` Intuitive

According to the accepted resolution of https://wg21.link/lwg2935 it is not an error if calling `create_directory()` or `create_directories()` fails, because at the passed path there is already a file that is \textit{not} a directory.

This by itself is highly counter-intuitive and a source of trouble.

In addition this means that we create a strange inconsistency. For

```cpp
create_directory("a/b/c")
```

or

```cpp
create_directories("a/b/c")
```

we get

- **Error** if \textit{a} exists and is not a directory
- **Error** if \textit{b} exists and it not a directory
- **No error** if \textit{c} exists and it not a directory

This paper proposes to make the behavior intuitive and self-explanatory by requiring that it is always an error when after `create_directory()` or `create_directories()` there is no directory at the specified location.

Benefits of the proposed fix

If we make the change proposed here, we get a lot of benefits:

- Intuitive and self-explanatory behavior
- An easy way to handle the problem already having a non-directory directly at the location where the problem occurs instead of getting strange errors or side-effects later on
  - With the proposed fix programmers can simply implement
    ```cpp
    create_directory(p)
    ...
    // perform a lot of stuff assuming the call went well
    ofstream f(p / "data.txt");
    if (!f) {
        ...
        // handle problems with opening the file
    }
    ```

    without the problem that they see a confusing error message at a later stage. Otherwise, they would have to avoid later (confusing) detection with code like:
    ```cpp
    create_directory(p)
    ...
    // perform a lot of stuff assuming the call went well
    ofstream f(p / "data.txt");
    if (!f) {
        if (!is_directory(p)) {
            throw ??? // error handling due to a failed previous call
        }
        ...
        // handle problems with opening the file
    }
    ```
or:

```cpp
if (!create_directory(p) && !is_directory(p)) {
    throw ???? // error handling due to a failed previous call
...
// perform a lot of stuff assuming the call went well
ofstream f(p / "data.txt");
if (!f) {
    ...
    // handle problems with opening the file
}
```

- Consistent error handling if different filenames in the path exist as non-directory

### Counter Arguments

There were arguments to resolve the issues at done, which we would like to comment:

- The postcondition to have a directory there anyway might be broken due to a data race with other calls dealing with the same path.
  - In general, this is true, but this can’t be an argument to accept non-intuitive behavior even if no data race occurs. Otherwise we can argue that any postcondition of any call doesn’t make any sense at all.
  - If according to the context or situation a data race does not happen, the call should do the expected right thing. This applies to environments where no data race is possible as well as situations where data races are usually avoided (people are used to have different directories for different tasks/persons/applications to avoid problems like this).

- The underlying operating system does not support this case directly so that another OS call is necessary.
  - Note that in the good case if the call succeeds and created a new directory no additional OS call is necessary. Only if the OS call to create the directory failed, an additional check might be necessary to find out whether there is already something else. That is, internally the call has to perform in addition something like:

```cpp
if (createDirectoryFailed && !is_directory(p)) {
    ...
    // corresponding error handling
}
```

### Which error condition should be used?

There are three options:

1. Make this implementation-specific
2. Make this implementation-defined
3. Use `errc::not_a_directory (errno ENOTDIR)`

I propose option 1. It should be implementation-specific which error is reported, because:

- this is also the case for other filesystem errors,
- the additional check for `is_directory()` might have a implementation-specific error, and
- operating systems might handle this anyway internally.
Proposed Wording

(All against N4762)

Make the following edits to 27.11.14.6 [fs.op.create_directories]:

    bool create_directories(const path& p);
    bool create_directories(const path& p, error_code& ec);

1 Effects: Calls create_directory() for each element of p that does not exist.

2 Returns: true if a new directory was created for the directory p resolves to, otherwise false. The signature with argument ec returns false if an error occurs.

3 Throws: As specified in 27.11.6 [fs.err.report].

4 Complexity: $O(n)$ where $n$ is the number of elements of p.

Make the following edits to 27.11.14.7 [fs.op.create_directory]:

    bool create_directory(const path& p);
    bool create_directory(const path& p, error_code& ec) noexcept;

1 Effects: Creates the directory p resolves to, as if by POSIX mkdir() with a second argument of static_cast<int>(perms::all). Creation failure because p already exists is not an error. In case mkdir() fails because p already exists, if p resolves to an existing directory, no error is reported, otherwise an error is reported.

2 Returns: true if a new directory was created, otherwise false. The signature with argument ec returns false if an error occurs.

3 Throws: As specified in 27.11.6 [fs.err.report].

    bool create_directory(const path& p, const path& existing_p);
    bool create_directory(const path& p, const path& existing_p, error_code& ec) noexcept;

4 Effects: Creates the directory p resolves to, with attributes copied from directory existing_p. The set of attributes copied is operating system dependent. Creation failure because p already exists is not an error. If the directory creation fails because p already exists to an existing directory, no error is reported; otherwise an error is reported. [Note: For POSIX-based operating systems, the attributes are those copied by native API stat(existing_p.c_str(), &attributes_stat) followed by mkdir(p.c_str(), attributes_stat.st_mode). For Windows-based operating systems, the attributes are those copied by native API CreateDirectoryExW(existing_p.c_str(), p.c_str(), 0).—end note]

5 Returns: true if a new directory was created, otherwise false. The signature with argument ec returns false if an error occurs.

6 Throws: As specified in 27.11.6 [fs.err.report].